

Message Text

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ACTION EA-14

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TO SECSTATE WASHDC 7531

INFO AMCONSUL NAHA

PDUEKJCS/DOD WASHDC

JCS WASHDC

CINCPAC HONOLULU PU

COMUSJAPAN FUCHU JA

C O N F I D E N T I A L SECTION 1 OF 2 TOKYO 13451

E.O. 11652: GDS

TAGS: MARR, JA

SUBJECT: SIXTH SECURITY CONSULTATIVE GROUP MEETING --
OCTOBER 12, 1973

SUMMARY: SIXTH SCG MEETING OCTOBER 12 TOOK UP REPERCUSSIONS
OF MIDWAY ARRIVAL, IMPLICATIONS OF EXPO-75 FOR MILITARY
CONSTRUCTION ON OKINAWA, AND TOTAL FORCE CONCEPT. PRESS
TREATMENT OF MEETING WAS LIGHT, AND NO LEAKAGE OF SUBSTANTIVE
CONTENTS HAS APPEARED SO FAR. END SUMMARY.

1. ON OCTOBER 12, 1973, SIXTH SCG MEETING WAS HELD WITH
USUAL PARTICIPANTS ATTENDING. DCM REFERRED TO ARRIVAL OF
MIDWAY AND REPAIR OF BRIDGES AT NUMAZU TO ALLOW PASSAGE OF
MARINE TANKS AS TWO EXAMPLES OF PROPOSITION THAT SECURITY
TREATY BEING IMPLEMENTED SMOOTHLY AND EFFECTIVELY. DCM
SINGLED OUT NATIONAL POLICE AGENCY FOR SPECIAL APPRECIATION
FOR ITS HANDLING OF DEMONSTRATORS AT YOKOSUKA. OKAWARA
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RESPONDED WITH REFERENCE TO PATIENCE BY MARINES IN DEFERRING

MOVEMENT OF TANKS TO FUJI TRAINING GROUND AS KEY ELEMENT IN ALLOWING NUMAZU BRIDGE ISSUE TO HAVE BEEN RESOLVED SMOOTHLY. HE NOTED THAT SUCH PATIENCE OFTEN IS IMPORTANT IN WORKING OUT ARRANGEMENTS IN JAPAN AND COMMENDED THE EXAMPLE OF THE MARINES AS USEFUL GUIDE IN FUTURE.

2. OKAWARA ACKNOWLEDGED SMOOTHNESS OF MIDWAY ARRIVAL BUT NOTED TWO AREAS IN WHICH ARRIVAL HAD CAUSED SIGNIFICANT PROBLEMS FOR GOJ. FIRST, SOME MIDWAY AIRCRAFT HAD BEEN SENT TO MISAWA FOR EXERCISES, WHERE TOUCH-AND-GO TRAINING OCCURRING AS LATE AS 8:30 PM HAD CREATED NOISE PROBLEMS FOR INHABITANTS OF MISAWA, AND GOVERNOR OF AOMORI PREFECTURE HAD RAISED ISSUE WITH FONOFF. MOREOVER, LOCAL DFAA OFFICE HAD NOT YET COMPLETED NEGOTIATIONS WITH FISHERMEN HAVING TRADITIONAL FISHING GROUNDS IN AREA ADJACENT TO THE RIPS AW GUNNERY RANGE. OKAWARA ASKED THAT US FORCES SUSPEND ACTIVITIES AT RANGE UNTIL NECESFURY ARRANGEMENTS HAD BEEN MADE. US SIDE PROMISED TO LOOK INTO BOTH CONCERNS. SECOND, MIDWAY ARRIVAL HAD SPARKED RENEWED DIET DEBATE, AND DEBATE HAD FOCUSED ON FOLLOWING FOUR OPPOSITION ALLEGATIONS:

(1) MIDWAY HOMEPORTING RESULTED IN REINFORCEMENT OF US MILITARY PRESENCE AND ACTIVITIES IN JAPAN AT TIME DURING WHICH MILITARYFORCESSHOULD BE REDUCING IN CONCERT WITH DEVELOPING DETENTE IN EAST ASIA. (2) ARRIVAL OF CARRIER, ALONG WITH PREVIOUSLY HOMEPORTED DESTROYER SQUADRONS, OKLAHOMA CITY GUIDED MISSILE CRUISER, AND STORES VESSELS CONSTITUTE, IN EFFECT, DEPLOYMENT OF TASK FORCE, WHICH IS SUBJECT TO PRIOR CONSULTATION. OPPOSITION DIET MEN CLAIMED THAT ABSENCE PRIOR CONSULTATION CONSTITUTED PROOF THAT PRIOR CONSULTATION FORMULA HAS NO MEANING AND SHOULD NOT RPT NOT BE RELIED UPON BY JAPANESE PEOPLE. (3) HOMEPORTING OF KEY VESSEL OF SEVENTH FLEET, WHOSE AREA OF OPERATION EXTENDS TO PERSIAN GULF, FURTHER EVIDENCES THAT "FAR EAST" CLAUSE IN SECURITY TREATY IS BEING EXPANDED UNILATERALLY BY USG. (4) OPPOSITION PARTIES CLAIM THAT SINCE MIDWAY HAS NUCLEAR CAPABILITY AS DESCRIBED IN JANE'S FIGHTING SHIPS, IT INCONCEIVABLE THAT MIDWAY NOT RPT NOT CARRYING NUCLEAR WEAPONS; AND ITS HOMEPORTING IN YOKOSUKA CONSTITUTES INTRODUCTION OF NUCLEAR WEAPONS INTO JAPAN IN CONTRAVENTION

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OF PRIOR CONSULTATION FORMULA AND JAPANESE NON-NUCLEAR PRINCIPLES. OKAWARA SAID THAT GOVERNMENT SPOKESMAN HAD BEEN ABLE TO BLUNT OPPOSITION ATTACKS IN EACH OF THESE FOUR AREAS, BUT HE CONSIDERED THAT PRIOR CONSULTATION AND NUCLEAR WEAPONS PROBLEMS WOULD SUBSIST. HE REQUESTED ADDITIONAL INFORMATION REGARDING TASK FORCE AND CLARIFICATION OF CERTAIN STATEMENTS BY US REPRESENTATIVES ON PRIOR CONSULTATION OCCURRING IN SYMINGTON COMMITTEE REPORT (SEPTTEL).

3. REFERRING TO EXPO-75, GENERAL PURSLEY POINTED OUT THAT CONSTRUCTION COSTS ON OKINAWA ARE RISING RAPIDLY, AND CONSTRUCTION RESOURCES, INCLUDING LABOR AND RAW MATERIALS, ARE BECOMING INCREASINGLY SCARCE. US FORCES ALREADY HAVE BEEN UNABLE TO CARRY OUT SEVERAL CONSTRUCTION ACTIVITIES FOR LACK OF BIDDERS, AND CONSTRUCTION FIRMS ARE BIDDING LESS FREQUENTLY IN GENERAL. COMUSJAPAN STUDY INDICATES THAT EXPO CONSTRUCTION ACTIVITY WILL BE 14 TIMES GREATER NEXT YEAR THAN AT PRESENT AND WILL REQUIRE LABOR FORCES FIVE TIMES LARGER THAN THAT AVAILABLE NOW. THIS DRAMATIC INCREASE IN COSTS AND THE POTENTIAL FOR CONTINUED INCREASE IS HAVING AND WILL CONTINUE TO HAVE MAJOR IMPACT FOR US FORCES, NOT ONLY IN THE CONSTRUCTION FIELD BUT ALSO IN COMPETITION FOR RESOURCES FOR DAY TO DAY O&M REQUIREMENTS. GENERAL PURSLEY PROPOSED THAT ISSUE OF EXPO-RELATED CONSTRUCTION ACTIVITY AND ITS IMPACT ON MILITARY CONSTRUCTION BE DISCUSSED IN SPECIAL GROUP FOR PURPOSE OF TRYING TO WORK OUT MODUS VIVIENT BETWEEN MILITARY CONSTRUCTION NEEDS AND EXPO-75. GOJ SIDE INDICATED THEY WOULD UNDERTAKE TO PROVIDE JAPANESE AUTHORITIES FOR THIS PURPOSE.

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C O N F I D E N T I A L SECTION 2 OF 2 TOKYO 13451

4. WITH REFERENCE TO ONGOING EFFORTS TO DEVELOP OKINAWA BASE CONSOLIDATION PLAN, GENERAL PURSLEY AND DCM EMPHASIZED IMPORTANCE OF AVOIDING PREMATURE SETTING OF DATE FOR SCC THAT WOULD PRODUCE UNHELPFUL TIME PRESSURE ON THOSE ATTEMPTING TO WORK OUT REASONABLE AND WORKABLE CONSOLIDATION PLAN. GOJ SIDE MADE NO SUBSTANTIVE COMMENT IN RESPONSE.

5. IN RESPONSE TO GOJ REQUEST DURING LAST SCG MEETING, GENERAL PURSLEY TALKED ABOUT US TOTAL FORCE CONCEPT, WHICH HE DESCRIBED AS EFFORT TO BRING INTO CONSIDERATION AND DEAL RATIONALLY WITH ALL RESOURCES AVAILABLE FOR DEFENSE. HE MENTIONED EFFORTS BEING MADE TO INCREASE MANPOWER AND RESOURCES OF SERVICE RESERVES AND NATIONAL GUARDS, OF WOMEN IN SERVICES, AND RESOURCES OF ALLIES. MOREOVER, CONCEPT INVOLVED ACCOUNTING FOR THE ROLE OF NEGOTIATIONS IN REDUCING THREATS TO PEACE, THE SET OFF OF MILITARY COSTS AGAINST OTHER SORTS OF NATIONAL COSTS, AND PROCEDURES FOR HANDLING DEFENSE MATTERS. HE MENTIONED THE WORK OF THE BLUE-RIBBON DEFENSE PANEL AND THE EFFORTS TO IMPROVE THE STRUCTURE OF THE NSC
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AND WSAG.

6. THE GROUP DECIDED THAT ITS EFFORTS WOULD BE MORE EFFECTIVE IF WE COULD AGREE UPON A LONGER TERM AGENDA OR FOCUS FOR SCG'S ACTIVITIES TO PROVIDE A BETTER SENSE OF DIRECTION OF THE CONSULTATIVE PROCESS. WE WILL BE COLLECTING IDEAS FOR SUCH AGENDA ITEMS WITHIN NEXT SEVERAL WEEKS. IN MEANTIME, IN EFFORT TO DELVE MORE DEEPLY INTO GOJ SECURITY CONCEPTS AND TO FOLLOW UP ON RECENT VISIT BY DEPUTY SECRETARY CLEMENTS, US SIDE PROPOSED THAT AGENDA FOR NEXT MEETING DEAL WITH THE QUESTION OF WHAT GOJ MEANS BY "SELF DEFENSE".

7. COMMENT: THIS MEETING OF SCG WAS NOT RPT NOT AS PRODUCTIVE OF INSIGHTS INTO GOJ SECURITY CONSIDERATIONS AS SEVERAL OTHER MEETINGS HAVE BEEN. WE THINK IT USEFUL, HOWEVER, TO HAVE PROVIDED THIS FORUM FOR AIRING OF SEVERAL MORE SPECIFIC CONCERNS OF GOJ AND TO PROVIDE OPPORTUNITY TO TALK ABOUT ONE BASIC CONCEPT OF US DEFENSE POLICY AS EXAMPLE OF KIND OF OPEN-HANDED CONSULTATIONS WE WOULD LIKE TO SEE RECIPROCATED IN FUTURE SCG MEETINGS. WE BELIEVE THAT ESTABLISHMENT OF SOLID AND THOUGHT-PROVOKING AGENDA ITEMS FOR MEETINGS LATER THIS YEAR WILL BE HIGHLY PRODUCTIVE.
END COMMENT.
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